NESS COUNTY, KANSAS Ness City, Kansas

Financial Statements with Independent Auditors' Report

For the Year Ended December 31, 2006

NESS COUNTY, KANSAS
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For the Year Ended December 31, 2006

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INDEPENDENT AUDITORS' REPORT

To the Board of County Commissioners Ness County, Kansas Ness City, KS 67560

We have audited the accompanying financial statements of **Ness County**, **Kansas**, as of and for the year ended December 31, 2006, as listed in the table of contents. These financial statements are the responsibility of **Ness County**, **Kansas'** management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the <u>Kansas Municipal Audit Guide</u>. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, **Ness County, Kansas** prepares its financial statements using accounting practices prescribed or permitted by the State of Kansas which practices differ from accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of **Ness County, Kansas**, as of December 31, 2006, or changes in financial position for the year then ended.

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash and unencumbered cash balances of each fund of **Ness County**, **Kansas**, as of December 31, 2006, their respective cash receipts and disbursements, and budgetary results for the year then ended, on the basis of accounting described in Note 1.

ADAMS, BROWN, BERAN & BALL, CHTD.

adam, Brown Beran \$ 130

Certified Public Accountants

August 6, 2007

	NESS COUNTY, KANSAS	Summary of Cash Receipts, Expenditures and Unencumbered Cash	For the Year Ended December 31, 2008
]		Sum	

Ending Cash Balance	1	722,787		178,520	20,474	547,971	68,118	10,092	76,953	14,433	47,000	15,820	103,582	6,681	284	38,599	16,820	20,762	3,654			21,653	49,470			2,011	•	792		1,966,476
Add: Outstanding Encumbrances and Accounts Payable		101,018		104,868	12,675	•	39,425	•	1,530	1,980	•	•	000'06	•	,	191		•	•			11,852	•			•	•			363,539
Ending Unencumbered Cash Balance	:	651,769		73,652	7,799	547,971	28,693	10,092	75,423	12,453	47,000	15,820	13,582	6,681	284	38,408	16,820	20,762	3,654			9,801	49,470			2,011	ı	792		1,602,937
Expenditures		1,355,897		1,580,876	19,550	155,642	519,219	730	111,642	84,866	•	249,719	127,877	950	18,211	26,029	•	669	•	•		237,014		•		•	28,407			4,517,328
Cash Receipts		1,444,481		1,545,367	t	190,000	515,847	•	121,715	85,936	47,000	233,778	67,438	1,473	11,933	16,976	8,310	12,604	3,000			195,600	10,000			226	28,407			4,540,091
Prior Year Cancelled Encumbrances				•	1	ı	ı	•	•	•		•	•	•	1		•	1	,				•			1	ı	1		
Beginning Unencumbered Cash Balance		\$ 533,185		109,161	27,349	513,613	32,065	10,822	65,350	11,383	•	31,761	74,021	6,158	. 6,562	47,461	8,510	8,857	654		٠	51,215	39,470			1,785	•	792		\$ 1,580,174
Pund	Governmental Funds	General Fund	Special Revenue Funds	Road and Bridge Fund	Special Highway Improvement Fund	Special Machinery Fund	Noxious Weed Fund	Novinus Weed Capital Outlay Fund	Health Fund	Appraiser's Cost Fund	Special Bridge Fund	Employee Benefit Fund	Ambulance Service Fund	Special Alcohol Fund	Bio-Terrorism Fund	911 Tax Fund	E-911 Tax Fund	Register of Deeds Technology Fund	Micro Loan Fund	Proprietary Type Fund	Enterprise Funds	Solid Waste Fund	Solid Waste - Post Closure Fund	Fiduciary Type Fund	Private Purpose Trust Funds	Prosecuting Attorney's Training Fund	Special Motor Vehicle Tax Fund	Law Enforcement Trust Fund	Total - Reporting Entity	(Excluding Agency Funds)

The notes to the financial statements are an integral part of this statement.

5,787,292 37,522 119,888 7,344,702 (5,378,226)

Certificates of Deposits
Farmers Bank & Trust
First State Bank - Ransom
Checking Accounts
First State Bank - Ness City
Farmers Bank & Trust
Cash on Hand
Total Cash
Agency Funds Per Statement 4
Total Reporting Entity
(Excluding Agency Funds)

1,966,476

600,000 800,000

Composition of Cash:

7																
Tillall		Variance	Favorable (Unfavorable)	70,424	4	3,681	13,082	11,702	23,984	8,492	(13,219)	6,923	5,817			31,170
		Expenditures	Chargeable to Current Year	1,355,897		1,580,876	519,219	730	111,642	84,866	249,719	127,877	920			237,014
		Total	Budget for Comparison	1,426,321		1,584,557	532,301	12,432	135,626	93,358	236,500	134,800	6,767			268,184
	Budget 006	Adjustment for	Qualifying Budget Credits	,		1	192,473	•	1	1	-		•			•
	NESS COUNTY, KANSAS Summary of Expenditures - Actual and Budget For the Year Ended December 31, 2006		Certified Budget	1,426,321	1	1,584,557	339,828	12,432	135,626	93,358	236,500	134,800	6,767			258,184
	NESS Co Summary of Expen For the Year Er		ı	69												
								Fund			•	, i		-		
			Fund	l Funds md	Special Revenue Funds	Road and Bridge Fund	Noxious Weed Fund	Noxious Weed Capital Outlay Fund	pun	Appraiser's Cost Fund	Employee Benefit Fund	Ambulance Service Fund	Special Alcohol Fund	ype Fund	Funds	Solid Waste Fund
				Governmental Funds General Fund	Special Re	Road an	Noxious	Noxious	Health Fund	Appraise	Employe	Ambular	Special,	Proprietary Type Fund	Enterprise Funds	Solid W.

The notes to the financial statements are an integral part of this statement.

NESS COUNTY, KANSAS General Fund

		Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts	_				
Taxes	\$	1,111,285	1,168,888	1,119,756	49,132
Intergovernmental		375	572	• • • • • • • • • • • • • • • • • • •	572
Federal Aid		57,931	58,507	-	58,507
Licenses and Fees		67,808	70,333	20,000	50,333
Use of Money & Property		81,960	117,465	27,100	90,365
Miscellaneous	_	27,294	28,716	5,000	23,716
Total Cash Receipts	-	1,346,653	1,444,481	1,171,856	272,625
Expenditures				ger in the second	
County Commissioners		69,231	80,915	94,005	13,090
County Clerk		100,602	95,640	106,230	10,590
County Treasurer		96,311	96,503	96,403	(100
County Attorney		59,953	55,684	57,884	2,200
Register of Deeds		51,164	47,316	57,178	9,862
Sheriff	•	458,681	576,961	400,886	(176,075
Less Reimbursed Expenses		(122,916)	(125,000)	-	125,000
Courthouse General		190,962	215,148	249,460	34,312
Unified Courts		48,803	51,461	49,422	(2,039
Maintenance Engineer		35,614	32,599	39,361	6,762
Economic Development		46,908	42,950	65,341	22,391
Emergency Preparedness		61,644	5,972	5,000	(972
Election		10,138	29,098	47,650	18,552
Soil Conservation		18,000	18,000	18,000	
Mental Health		18,000	18,000	18,000	•
Mental Retardation		16,500	16,500	16,500	-
Senior Citizens	•	43,040	43,801	43,801	. •
Parks & Recreation		1,310	1,000	-	(1,000
County Fair		10,000	9,000	9,000	-
Historical Society		4,000	4,000	4,000	-
Airport		35,200	35,200	35,200	
Ness County Law Library		280	1,015_		(1,015
Total Expenditures Carried	_			4 440 004	61,558
Forward	\$	1,253,425	1,351,763	1,413,321	<u></u>

General Fund

	Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Total Expenditures Brought Forward \$	1,253,425	1,351,763	1,413,321	61,558
Community College Juvenile Detention Old Settler's Reunion	13,482 - 5,000	3,696 438 	12,000 1,000	8,304 562
Total Expenditures	1,271,907	1,355,897	1,426,321	70,424
Receipts Over (Under) Expenditures	74,746	88,584		e e e e e e e e e e e e e e e e e e e
Unencumbered Cash, January 1	458,439	533,185		
Unencumbered Cash, December 31 \$	533,185	621,769		

NESS COUNTY, KANSAS Road and Bridge Fund

		Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts	•				
Taxes	\$	1,022,454	1,192,432	1,205,214	(12,782)
Intergovernmental		321,474	317,367	328,821	(11,454)
Miscellaneous	_	15,374	35,568	5,000	30,568
Total Cash Receipts	-	1,359,302	1,545,367	1,539,035	6,332
Expenditures			•		
Personal Services		748,407	747,364	820,257	72,893
Contractual Services	100	45,259	54,974	56,750	1,776
Commodities		383,564	464,181	434,550	(29,631)
Capital Outlay		116,394	77,357	83,000	5,643
Transfers Out		121,000	237,000	190,000	(47,000)
Total Expenditures		1,414,624	1,580,876	1,584,557	3,681
Receipts Over (Under) Expenditures		(55,322)	(35,509)		
Unencumbered Cash, January 1		164,483	109,161		
Unencumbered Cash, December 31	\$	109,161	73,652	6.5	

Special Highway Improvement Fund

Statement of Cash Receipts and Expenditures - Actual For the Year Ended December 31, 2006

	Prior Year Actual	Actual
Expenditures Contractual	\$ <u> </u>	19,550
Receipts Over (Under) Expenditures	, 	(19,550)
Unencumbered Cash, January 1	27,349	27,349
Unencumbered Cash, December 31	\$ 27,349	7,799

NESS COUNTY, KANSAS Special Machinery Fund

	Prior Year Actual	Actual
Cash Receipts Transfers in	\$ 121,000	190,000
Expenditures Capital Outlay	100,000	155,642
Receipts Over (Under) Expenditures	21,000	34,358
Unencumbered Cash, January 1	492,613	513,613
Unencumbered Cash, December 31	\$ 513,613	547,971

NESS COUNTY, KANSAS Noxious Weed Fund

		Prior Year Actual		Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts		, 101001	-			
Taxes	\$	154,566		158,430	160,066	(1,636)
Chemical Sales and Treatment	4	354,434		346,282	164,500	181,782
State Aid		11,239		10,691	· -	10,691
Miscellaneous		157	-	444	<u>-</u>	444
Total Cash Receipts		520,396		515,847	324,566	191,281
<u>.</u>			•			
Expenditures					4	
Personal Services		58,041		57,163	61,698	4,535
Contractual Services		9,232		8,643	10,560	1,917
Commodities		448,076		453,413	264,570	(188,843)
Capital Outlay		-		-	3,000	3,000
(a) Budget Credit			-	-	192,473	192,473
Total Expenditures		515,349		519,219	532,301	13,082
Receipts Over (Under) Expenditures		5,047		(3,372)		
Unencumbered Cash, January 1		27,018		32,065		
Unencumbered Cash, December 31	\$	32,065		28,693		
(a) Budget Credit Excess Collections Over Amount Budgeted Excess State Aid Over Amount Budgeted			\$	181,782		
Total Budget Credit			\$	192,473		

NESS COUNTY, KANSAS Noxious Weed Capital Outlay Fund

		Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Expenditures Capital Outlay	\$_	1,610	730	12,432	11,702
Receipts Over (Under) Expenditures		(1,610)	(730)		
Unencumbered Cash, January 1	-	12,432	10,822		
Unencumbered Cash, December 31	\$ =	10,822	10,092		

NESS COUNTY, KANSAS Health Fund

	Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts				(4.045)
Taxes	\$ 105,411	108,830	110,145	(1,315)
Intergovernmental	9,751	7,533	1,000	6,533
Federal Grants	6,489	-	400	(400)
Collections	8,161	5,352	4,000	1,352_
Total Cash Receipts	129,812	121,715	115,545	6,170
Expenditures				
Personal Services	93,825	97,271	113,876	16,605
Contractual Services	9,877	9,145	15,900	6,755
Commodities	2,725	5,211	4,500	(711)
Capital Outlay	<u> </u>	15	1,350	1,335
Total Expenditures	106,427	111,642	135,626	23,984
Receipts Over (Under) Expenditures	23,385	10,073		
Unencumbered Cash, January 1	41,965	65,350		
Unencumbered Cash, December 31	\$ 65,350	75,423	the second second	

NESS COUNTY, KANSAS Appraiser's Cost Fund

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2006

	Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts				(a=a)
Taxes	\$ 83,693	83,599	84,269	(670)
Miscellaneous	2,209	2,337		2,337
Total Cash Receipts	85,902	85,936	84,269	1,667
Expenditures				
Personal Services	77,856	77,135	80,128	2,993
Contractual Services	5,495	4,666	4,980	314
Commodities	2,631	2,695	3,250	555
Capital Outlay	190	370	5,000	4,630
Total Expenditures	86,172	84,866	93,358	8,492
Receipts Over (Under) Expenditures	(270)	1,070		
Unencumbered Cash, January 1	11,653	11,383		
Unencumbered Cash, December 31	\$ 11,383	12,453		

NESS COUNTY, KANSAS Special Bridge Fund

	Prior Year Actual		Actual
Cash Receipts Transfers In	\$ 		47,000
Receipts Over (Under) Expenditures	4		47,000
Unencumbered Cash, January 1			
Unencumbered Cash, December 31	\$ ·	<u>-</u>	47,000

NESS COUNTY, KANSAS Employee Benefit Fund

Statement of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended December 31, 2006

		Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts	-		,		
Taxes	\$	198,598	216,818	219,309	(2,491)
Refunds		· : -	16,960		16,960
Total Cash Receipts	_	198,598	233,778	219,309	14,469
	_				
Expenditures					
Social Security		83,006	94,668	101,500	6,832
Employee Retirement		65,039	77,267	75,000	(2,267)
Workmen's Compensation Insurance		49,261	74,736	55 , 000	(19,736)
Unemployment Insurance		742	3,048	5,000	1,952
	_		***		-
Total Expenditures		198,048	249,719	236,500	(13,219)
	-				<u> </u>
Receipts Over (Under) Expenditures		550	(15,941)		
, , , , , , , , , , , , , , , , , , ,					
Unencumbered Cash, January 1		31,211	31,761	•	
•	-				
Unencumbered Cash, December 31	\$	31,761	15,820		
	=				

The notes to the financial statements are an integral part of this statement.

NESS COUNTY, KANSAS Ambulance Service Fund

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2006 (With Comparative Actual Totals for the Prior Year Ended December 31, 2005)

		Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts	_		•		
Taxes	\$ _	75,022	67,438	68,079	(641)
Expenditures Contractual Services Commodities Capital Outlay		39,097 532	37,877 90,000	39,000 5,800 90,000	1,123 5,800
Total Expenditures		39,629	127,877	134,800	6,923
Receipts Over (Under) Expenditures		35,393	(60,439)		
Unencumbered Cash, January 1		38,628	74,021		
Unencumbered Cash, December 31	\$	74,021	13,582		

The notes to the financial statements are an integral part of this statement.

Special Alcohol Fund

	Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts Intergovernmental	\$ 1,536	1,473	1,185	288
Expenditures Contractual Services	600	950	6,767	5,817
Receipts Over (Under) Expenditures	 936	523		
Unencumbered Cash, January 1	5,222	6,158	e For	
Unencumbered Cash, December 31	\$ 6,158	6,681	et.	:

Bio-Terrorism Fund

Statement of Cash Receipts and Expenditures - Actual For the Year Ended December 31, 2006

(With Comparative Actual Totals for the Prior Year Ended December 31, 2005)

		Prior Year Actual	Actual
Receipts Federal Grant	\$	9,116	11,933
Expenditures Personal Services Contractual Services Commodities Capital Outlay		4,928 1,858 1,028 4,273	10,922 1,637 1,898 3,754
Total Expenditures		12,087	18,211
Receipts Over (Under) Expenditures		(2,971)	(6,278)
Unencumbered Cash, January 1	. 	9,533_	6,562
Unencumbered Cash, December 31	\$	6,562	284

The notes to the financial statements are an integral part of this statement.

NESS COUNTY, KANSAS 911 Tax Fund

		Prior Year Actual	Actual
Cash Receipts Collections	\$.	19,470	16,976
Expenditures Contractual Services Capital Outlay	· .	3,077	21,562 4,467
Total Expenditures	e e e e e e e e e e e e e e e e e e e	3,077	26,029
Receipts Over (Under) Expenditures		16,393	(9,053)
Unencumbered Cash, January 1	* i.	31,068	47,461
Unencumbered Cash, December 31	\$.	47,461	38,408

NESS COUNTY, KANSAS E-911 Tax Fund

	_	Prior Year Actual	Actual
Cash Receipts Collections	\$_	6,570	8,310
Receipts Over (Under) Expenditures		6,570	8,310
Unencumbered Cash, January 1	_	1,940	8,510
Unencumbered Cash, December 31	\$	8,510	16,820

Register of Deeds Technology Fund

Statement of Cash Receipts and Expenditures - Actual For the Year Ended December 31, 2006

		Prior Year Actual	Actual
Cash Receipts Collections	\$	13,330	12,604
Expenditures Capital Outlay	· ·	27,892	699
Receipts Over (Under) Expenditures		(14,562)	11,905
Unencumbered Cash, January 1	·	23,419	8,857
Unencumbered Cash, December 31	\$	8,857	20,762

Micro Loan Fund

Statement of Cash Receipts and Expenditures - Actual For the Year Ended December 31, 2006

	_	Prior Year Actual	Actual
Cash Receipts	\$	3,000	3,000
State Grants	Ф	5,000	0,000
Expenditures		0.046	
Loans Granted		2,346	<u> </u>
Receipts Over (Under) Expenditures		654	3,000
Unencumbered Cash, January 1			654
Unencumbered Cash, December 31	\$	654_	3,654

NESS COUNTY, KANSAS Solid Waste Fund

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2006

(With Comparative Actual Totals for the Prior Year Ended December 31, 2005)

	_	Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts	_		105 505	990,000	(34,435)
Disposal Fees	\$	188,675	195,565	230,000	• • •
Intergovernmental	-	127_	35		35_
Total Cash Receipts	_	188,802	195,600	230,000	(34,400)
Expenditures					
Personal Services		30,662	34,081	36,807	2,726
Contractual Services		121,858	126,454	153,352	26,898
Commodities		31,084	12,863	7,025	(5,838)
Capital Outlay		73,506	53,616	61,000	7,384
Transfers Out	_	<u> </u>	10,000	10,000	*
Total Expenditures	_	257,110	237,014	268,184	31,170
Receipts Over (Under) Expenditures		(68,308)	(41,414)		
Unencumbered Cash, January 1	-	119,523	51,215		
Unencumbered Cash, December 31	\$ _	51,215	9,801		

The notes to the financial statements are an integral part of this statement.

NESS COUNTY, KANSAS Solid Waste - Post Closure Fund

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2006

		Prior Year Actual	Actual	Budget	Variance Favorable (Unfavorable)
Cash Receipts Transfers In	\$_	-	10,000	10,000	
Receipts Over (Under) Expenditures		-	10,000		
Unencumbered Cash, January 1		39,470_	39,470		
Unencumbered Cash, December 31	\$ _	39,470	49,470		•

Prosecuting Attorney's Training Fund

Statement of Cash Receipts and Expenditures - Actual For the Year Ended December 31, 2006

	_	Prior Year Actual	Actual
Cash Receipts Collections	\$	271	226
Expenditures Commodities		51	· <u>-</u>
Receipts Over (Under) Expenditures		220	226
Unencumbered Cash, January 1		1,565	1,785
Unencumbered Cash, December 31	\$	1,785	2,011

Special Motor Vehicle Tax Fund

Statement of Cash Receipts and Expenditures - Actual
For the Year Ended December 31, 2006
(With Comparative Actual Totals for the Prior Year Ended December 31, 2005)

Prior Year Actual Actual Cash Receipts 28,128 28,407 Collections Expenditures 3,720 Personal Services 28,407 24,408 Commodities 28,128 28,407 **Total Expenditures** Receipts Over (Under) Expenditures

Unencumbered Cash, January 1

Unencumbered Cash, December 31

Law Enforcement Trust Fund

Statement of Cash Receipts and Expenditures - Actual For the Year Ended December 31, 2006

		_	Prior Year Actual	Actual
Cash Receipts Collections		\$	<u>-</u>	
Receipts Over (Under) Expenditures			-	
Unencumbered Cash, January 1	÷.	_	792	792
Unencumbered Cash, December 31		\$	792	792

Distributable Funds, State Funds, and Subdivision Funds

Statement of Cash Receipts and Cash Disbursements For the Year Ended December 31, 2006

Fund		Beginning Cash Balance	Cash Receipts	Cash Disbursements	Ending Cash Balance
Distributable Funds -					
Severance Tax	\$	-	144,978	144,978	
Advance Tax		1,019	153	153	1,019
Current Tax		4,446,243	7,235,931	6,397,392	5,284,782
Delinquent Property Taxes		9,678	54,983	47,703	16,958
Motor Vehicle Tax	_	14,670	587,048	552,127	49,591
Total Distributable Funds	\$ _	4,471,610	8,023,093	7,142,353	5,352,350
State Funds -					
State General	\$	-	374	. , 374	•
State Institutional Building		 .	28,294	27,812	482
State Educational Building	_		56,589	55,624	965
Total State Funds	\$ _	**	85,257	83,810	1,447
Subdivision Funds -					
Cities	\$	-	468,064	468,064	-
Townships		-	84,345	84,345	-
School Districts		-	1,953,094	1,953,094	-
Hospitals		-	1,213,823	1,213,823	
Other Special Districts	_		287,272	287,272	-
Total Subdivision Funds	\$_	_	4,006,598	4,006,598_	<u> </u>

The notes to the financial statements are an integral part of this statement.

Agency Funds

Statement of Cash Receipts and Cash Disbursements For the Year Ended December 31, 2006

Fund	<u>C</u> a	Beginning ash Balance	Cash Receipts	Cash Disbursements	Ending Cash Balance
Sales Tax	\$	3,361	444,432	441,458	6,335 173
Drivers License Worthless Check		311 746	8,627 228	8,765 746	228
Fish and Game Licenses		1,695 393	14,877 1, 283	16,572 1,043	- 633
Heritage Trust Unclaimed Money		13,192		, -	13,192
Concealed Carry Fund		-	200 20		200 20
Sex Offender Registry Fund Stray Livestock Fund		 -	454	-	454
Sheriff		834	31,113 61,404	31,289 61,404	658
Register of Deeds County Clerk	•	. -	14,059	14,059	
Clerk of District Court		3,016	127,533	128,013	2,536
	\$	23,548	704,230	703,349	24,429

Notes to Financial Statements
December 31, 2006

1. Summary of Significant Accounting Policies

The County has established a uniform system of accounting maintained to reflect compliance with the applicable laws of the State of Kansas. The accompanying financial statements are presented to conform to the statutory basis and budget laws of the State of Kansas, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The following is a summary of such significant policies:

A. Financial Reporting Entity

Ness County, Kansas, is a municipal corporation governed by an elected three-member commission. The County receives funding from local, state, and federal government sources and must comply with the requirements of these funding sources. These financial statements present the financial position of Ness County, Kansas. The financial statements of the County consist of all funds of the County and governmental entities that are considered to be controlled by or dependent on the County. Control or dependence is determined on the basis of budget adoption, taxing authority, funding, and appointment of the respective governing board. The County has no entities that are controlled or dependent on the County.

B. Basis of Presentation - Fund Accounting

The accounts of the government are organized and operated on the basis of funds. In governmental accounting, a fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements.

The following types of funds comprise the financial activities of **Ness County**, **Kansas** for the year of 2006.

Governmental Funds

<u>General Fund</u> – reports as the primary fund of the County. This fund is used to account for all financial resources not reported in other funds.

<u>Special Revenue Funds</u> - to account for the proceeds of specific revenue sources (other than special assessments to major capital projects) that are restricted by law or administrative action to expenditure for specified purposes.

Proprietary Fund

<u>Enterprise Funds</u> – to account for operations that are financed and operated in a manner similar to private business enterprises where the stated intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or where periodic determination of revenues earned, expenses incurred, and/or net income is deemed appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

Fiduciary Funds

<u>Agency Funds</u> - to account for fiduciary assets held by the County in a custodial capacity as an agent on behalf of others.

<u>Private Purpose Trust Funds</u> - to account for assets held by governmental unit as trustee or agent for others. The principal and income of these funds may be expended in the course of the fund's designated operations.

Notes to Financial Statements
December 31, 2006

C. Statutory Basis Of Accounting

The statutory basis of accounting, as used in the preparation of these statutory basis financial statements, is designed to demonstrate compliance with the statutory basis and budget laws of the State of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract. For an interfund transaction a cash receipt is recorded in the fund receiving cash from another fund and an expenditure would be charged in the fund from which the transfer is made.

The County has approved a resolution that is in compliance with K.S.A. 75-1120 a(c), waiving the requirement for application of generally accepted accounting principles and allowing the County to use the statutory basis of accounting.

D. <u>Departure from Generally Accepted Accounting Principles</u>

The basis of accounting described above results in a financial statement presentation, which shows cash receipts, cash disbursements, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown noncash assets such as receivables, inventories and prepaid expenses, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented. Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the year in accordance with generally accepted accounting principles. Capital assets that account for the land, buildings, and equipment owned by the County are not presented in the financial statements. Also, general long-term debt such as general obligation bonds, capital leases, temporary notes, and compensated absences are not presented in the financial statements.

E. Accounting for Capital Assets and Depreciation

The County does not maintain a record of capital assets used in performance of general government operations and the proprietary funds as required by generally accepted accounting principles.

F. Accounting for Long-Term Liabilities

The accounting and reporting treatment applied to the long-term liabilities associated with a fund are determined by its measurement focus. All governmental funds and fiduciary funds are accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of "available spendable resources." Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Long-term liabilities expected to be financed from governmental funds are not accounted for in the governmental funds.

Because of their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Notes to Financial Statements
December 31, 2006

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Kansas Statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds, and enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the statutory basis of accounting, in which revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budget expenditure authority lapses at year-end.

A legal operating budget is not required for capital project funds, fiduciary funds, and the following special revenue funds:

Special Highway Improvement Fund, Special Machinery Fund, Special Bridge Fund, 911 Tax Fund, E-911 Tax Fund, Register of Deeds Technology Fund, and Micro Loan Fund

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

H. Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting - under which purchase orders, contracts, and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation - is utilized in the governmental funds.

		Notes to Financial Statements December 31, 2006
į 	l.	Deposits and Investments
	1.	The County follows the practice of pooling cash and investments of all funds. Each fund's portion of total cash and investments is summarized by fund type in the summary of cash receipts, cash disbursements and unencumbered cash.
		As of December 31, 2006, the County had no investments.
		K.S.A. 9-1401 establishes the depositories which may be used by the County. The statute requires banks eligible to hold the County's funds have a main or branch bank in the county in which the County is located or in the adjoining county if such institution has been designated as an official depository and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The County has no other policies that would further limit interest rate risk.
		K.S.A. 12-1675 limits the County's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The County has no investment policy that would further limit its investment choices.
		Concentration of credit risk. State statutes place no limit on the amount the County may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.
		Custodial credit risk – deposits. Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require the County's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The County properly used "peak periods" during 2006. At December 31, 2006, \$2,406,966 was not secured due to "peak period" in effect.
		At December 31, 2006, the County's carrying amount of deposits was \$7,344,702 and the bank balance was \$7,410,659. Of the bank balance, \$5,003,693 was covered by federal depository insurance and with securities held by the pledging financial institutions' agents in the County's name. The remaining \$2,406,966 was uncollateralized deposits. The County has designated and properly used peak periods as provided by K.S.A. 9-1403.
	J.	Property Tax Calendar
		Property taxes are collected and remitted to the County Treasurer. Taxes levied annually on November 1 st are due one-half by December 20 th and one-half by May 10 th . Major property tax payments are received January through July and are recognized as revenue in the year received. Delinquent tax payments are recognized as revenue in the year received.
	K.	Inventories and Prepaid Expenses
		· ·

Inventories and prepaid expenses which benefit future periods, are recorded as expenditures during the year of purchase as required by state statutes.

Notes to Financial Statements December 31, 2006

L. Compensated Absences

The County's policy regarding vacation is that an employee shall be eligible for vacation upon the completion of six months employment. The number of days of vacation earned is based upon the length of service with the County, using the tables and schedules in the personnel manual. Unused vacation will be forfeited as of December 31 except in extraordinary circumstances approved by the department head. Employees entitled to more than 11 days of vacation time per year are not required to take the additional time prior to December 31. If not taken, the employee is to be paid on the final payroll of the year at a rate equivalent to the daily rate of pay for the vacation days not used. Employees of Ness County earn one day of sick leave per month of employment. An employee may use two days of sick leave each year as personal leave days. If these days are not used they will continue to be included in the accumulating sick leave up to the 60 day maximum. An employee can accumulate 60 days of sick leave which is paid upon normal retirement or permanent disability at the regular rate of pay. The accrued potential sick leave at December 31, 2006 was \$114,726.

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M. Restricted Assets

These assets consist of cash and short-term investments restricted for Agency Funds.

N. Defined Benefit Pension Plan

<u>Plan Description</u> – Ness County participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 S. Kansas; Topeka, KS 66603-3803) or by calling 1-888-275-5737.

Funding Policy – K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. State law sets a limitation on annual increases in the contribution rates for KPERS employers. The employer rate established by statute for calendar year 2006 is 4.61% from January 1, 2006 to June 30, 2006 and 4.81% from July 1, 2006 to December 31, 2006.

The employer contributions to KPERS for the years ending December 31, 2006, 2005, and 2004 were \$77,265, \$65,133, and \$48,163, respectively, equal to the statutory required contributions for each year.

O. Reimbursements

The County records reimbursable expenditures (or expenses) in the fund that makes the disbursement and records reimbursement as revenue to the fund.

P. Deferred Compensation Plan

The County sponsors a deferred compensation under the Internal Revenue Code Section 457(b). Permanent and part-time employees are eligible to participate under the plan. The employer is responsible for the amount of deferred compensation to be contributed. The County is not responsible to make any contributions.

Notes to Financial Statements
December 31, 2006

Q. Other Post Employment Benefits

As provided by K.S.A. 12-5040, the County allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the County is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in these financial statements.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the County makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the County for this coverage. The premium is paid in full by the insured. There is no cost to the government under this program

2. Landfill Closure & Postclosure Costs

State and federal laws and regulations require that **Ness County**, **Kansas** to place a final cover on its landfill when closed and perform certain maintenance and monitoring functions at the landfill site for thirty (30) years after closure. The current year expenditures relating to the operation of the landfill are provided in the Solid Waste Fund in the financial statements. The County is not incurring a liability based on the future closure and postclosure care costs that will be incurred near or after the date the landfill no longer accepts waste.

The estimate of closure and postclosure care liability at year end would be \$1,026,230. This liability is based on the use of 70.70% of the estimated cost of closure and postclosure care of \$1,451,527 as the remaining estimated capacity of the County is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2006. The County expects the landfill to continue to operate indefinitely. Actual costs may be higher due to inflation, changes in technology or in regulations. The County has restricted assets for payment of closure and postclosure care cost.

The County is meeting the financial assurance requirements through the Local Government Financial Test. This test involves four components: financial, public notice, recordkeeping and reporting, and calculation of costs to be assured. The County has satisfied all four requirements.

3. Transfers and Payments

Transfers and payments within the reporting entity are substantially for the purpose of subsidizing operating functions, funding capital projects, and asset acquisitions or maintaining debt service on a routine basis as authorized by Kansas Statutes. The County's operating transfers and statutory authority for December 31, 2006 were as follows:

From	То	Authorization	Amount
Road & Bridge Special Motor Vehicle Road and Bridge Solid Waste Total	Special Machinery General Special Bridge Solid Waste Post Closure	68-141g 8-145 68-141g 65-204	\$ 190,000 18,337 47,000 10,000 \$ 265,337

4. Use of Estimates in the Preparation of Financial Statements

The preparation of financial statements on a prescribed basis of accounting that demonstrates compliance with the statutory basis and budget of the State of Kansas requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

NESS COUNTY, KANSAS Notes to Financial Statements December 31, 2006

5.	Risk Management Claims & Judgments
	The County is exposed to various risks of loss related to torts; thefts of, damage to, and destruct assets; errors and omissions; injuries to employees; and natural disasters. The County has been obtain errors and omissions insurance at a cost it considered to be economically justifiable.
	The County carries commercial insurance for other risk of loss, including property, general liability marine, automobile, workmen's compensation, linebacker coverage, boiler, employee dishones theft. The County also carries additional commercial insurance for ambulance, EMT, and profe nurses' liability. Settled claims resulting from these risks have not exceeded commercial insurance in any of the past three fiscal years.
	The County carries comprehensive collision insurance on selective items. The County has elected provide a reserve for this risk on those items that do not have comprehensive collision insurance.
6.	<u>Litigation</u>
	The County is party to various legal proceedings, such as foreclosure actions and tax appeals, normally occur in governmental operations. The legal proceedings are not likely to have a madverse impact on the funds of the County.
7.	Comparative Data
	Comparative total data for the prior year has been presented in Statement 3 in the accompanying fi statements in order to provide an understanding of changes in the County's cash and unencumbered balances. However, complete comparative data (i.e., presentation of prior year totals in Statement not been presented since their inclusion would make certain statements unduly complex and difference.
8.	Grants and Shared Revenues
	The County participates in numerous state and federal grant programs, which are governed by rules and regulations for the grantor agencies. Costs charged to the respective grant progra subject to audit and adjustment by the grantor agencies; therefore, to the extent that the County complied with the rules and regulations governing the grants, refunds of any money received required. In the opinion of the County, any liability for reimbursement, which may arise as the resulaudits, is not believed to be material.
9.	Compliance with Kansas Statutes
	Expenditures exceeded budgeted limits in the following fund, which is in violation of K.S.A. 79-2
	Employee Benefit Fund \$(13,219)
10.	. <u>Micro Loan Fund</u>
	The County was awarded a CDBG Micro Loan grant in the amount of \$100,000. As of Decem 2006, the County has not loaned any of these funds.
	• .

NE Note	ESS COUNTY, KA es to Financial Sta December 31, 20	tements			
			<u>,</u>		
11. <u>Long-Term Debt</u>			, ;		
The County has the following type of L	ong Term Debt:		* .		
Lease Obligations The County has entered into lease agr terms. The leases contain a fiscal fund	reements with an o	ption to pu	rchase at	t the expi	iration of th
	•		^	1 .4.	witing of lov
Changes in long-term liabilities for the debt and interest for the next five years next two pages.	County at Decemb s and in five year ir	er 31, 200 ncrements	o and cun through n	rent mati naturity a	are included
debt and interest for the next five years	County at Decemb s and in five year ir	er 31, 200 ncrements	o and cun through n	rent matu naturity a	are included
debt and interest for the next five years	County at Decemb s and in five year ir	er 31, 200 ncrements	b and cun through n	rent matu naturity a	are included
debt and interest for the next five years	County at Decemb s and in five year ir	er 31, 200 ncrements	b and cun through n	rent matu	are included
debt and interest for the next five years	County at Decemb s and in five year ir	er 31, 200 ncrements	b and cun through n	rent matu	are included
debt and interest for the next five years	County at Decemb s and in five year ir	er 31, 200 ncrements	b and cun through n	rent matu naturity a	are included
debt and interest for the next five years	County at Decemb s and in five year ir	er 31, 200 ncrements	b and cun through n	rent matu	are included

			Schec	NESS COUNTY, KANSAS	NESS COUNTY, KANSAS Schedule of Changes in Long Term Debt					
			10 LO L	le Year Ended De	For the Year Ended December 31, 2000					
enssj	Interest Rates	Date of Issue	Amount of Issue	Date of Final Maturity	Balance Beginning of Year	Additions	Reductions/ Payments	Net Change	Balance End of Year	Interest Paid
Amount to be Provided for Compensated Absences	N/A	N/A	\$ N/A	N/A	107,587	1	1	7,139	114,726	F .
Capital Leases 2001 JD 755C Loader (2) 2004 Ford F150 Pickups (5) Motor Graders	3.86% 3.98% 4.49%	03/17/03 05/13/04 04/18/05	148,500 25,250 545,953	05/17/06 05/13/06 04/18/09	51,730 12,864 545,953	251382	(51,730) (12,864) (128,575)	(51,730) (12,864) (128,575) 251,382	417,378	1,885 533 23,567
Air Conditioning and Heating sys Total Capital Leases	o. 18%	00/17/00	971,085		610,547	251,382	(193,169)	58,213	092'899	25,985
Total Long Term Debt			\$ 971,085	اري	718,134	251,382	(193,169)	65,352	783,486	25,985

		Schedule of Maturity For the Year Ended	Schedule of Maturity of Long Term Debt For the Year Ended December 31, 2006			
			YEAR			
		2007	2008	2009	2010	Total
Principal Canital Leases						
(5) Motor Graders Air Conditioning and Heating Sys	₩	133,406 58,159	139,394 61,178	144,578 64,353	67,692	417,378
Total Principal		191,565	200,572	208,931	67,692	668,760
Interest Capital Leases (5) Motor Graders		18,736	12,748	4,564		39,048
Air Conditioning and Heating Sys		13,047	10,028	6,853	5,5,5	33,441
Total Interest		31,783	22,776	14,417	3,513	72,489
Total Principal and Interest	49	223,348	223,348	223,348	71,205	741,249